

Native Title Conference Coffs Harbour

> 4 June 2014 Angus Frith



#### My Hypothesis

A corporation that represents a native title group is more effective if the Aboriginal & Torres Strait Islander law governing the group's organisation and decision-making is recognised in corporate structures and operations, and in its dealings with government and resource companies



#### Two types of law in Australia

- Traditional Aboriginal & Torres Strait
   Islander laws
- 2. Australian law

Recognition of rights and interests arising under traditional law as native title implies recognition in Australian law of traditional law about land



#### Two types of law in Australia

- After a determination of native title, the Court must also determine a PBC to:
  - hold the native title as trustee, or
  - manage the native title as agent,
     for the native title holding group
- A PBC is the face in the Australian legal system of a native title group whose identity is determined by Aboriginal law



# Agreements involving PBCs imply an engagement by

- the company or government, and
- the Australian legal system

#### with

- Aboriginal or Torres Strait Islander people,
- their native title rights and interests, and
- Aboriginal law



Under Australian law, a PBC has ordinary corporate attributes including:

- Perpetual succession
- Separate legal personality

Company or government need not deal with an amorphous native title group



Under Australian law, in the native title context, a PBC's role is to:

 Detail 'internal' issues relating to the native title holders

Identify which particular group can exercise what particular rights.



#### In practice

- Aboriginal law is a fundamental part of PBC operations
  - the native title process prioritises traditional law and custom
  - Aboriginal law is central to the PBC's role in making decisions about land
- PBCs are bound by Aboriginal law



In practice, Australian law is a fundamental part of PBC operations:

- it must be incorporated under the Corporations (Aboriginal and Torres Strait Islander) Act 2006
- it makes contracts that are enforceable under Australian law



- A PBC is a meeting place where Aboriginal law interacts and engages with Australian law
- Potentially, Aboriginal law can be expressed in and through a PBC in a way that allows it to operate in the Australian society and economy consistently with that law



#### Challenges for PBCs

- Different roles and obligations of a PBC in two legal systems
- Relationships with the native title group
- Relationships with government and resource companies
- Limited resources and capacity



### How to address these challenges?

- Legal Positivism Yorta Yorta
- Harvard project cultural match

- Pearson recognition space
- Legal pluralism



#### Legal Positivism

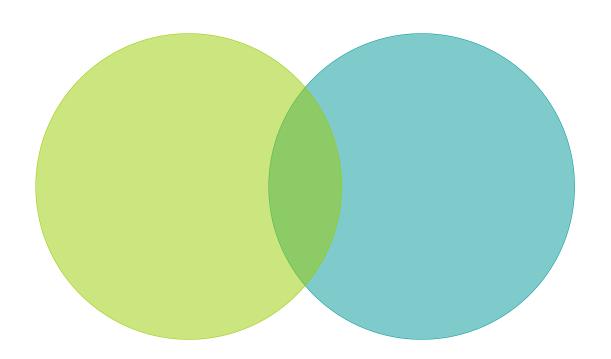
- Only one source of law in Australia
- Traditional law and custom must be 'recognised' by that law before it can have any effect
- Does not account for the 'fact' of continuing existence of Aboriginal law
- Australian law not likely to recognise Aboriginal law in corporate structures and processes



- Governing institutions should match ideas in the community about how authority should be organised and exercised
  - Respective of cultural norms
  - Delivers practical outcomes
  - Confers social legitimacy



## Recognition space





#### Legal pluralism

- Coexistence of different legal systems in the same legal space
- Relevant to consideration of nature of interaction of Australian and Aboriginal law in PBCs

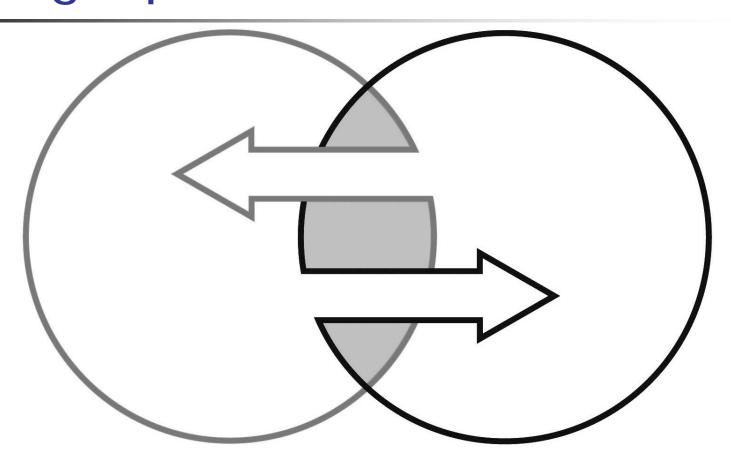


#### Legal pluralism requires:

- Mutual recognition
- Incorporation of one legal system within the other
  - like native title recognition
- Legal spaces that interact and intersect:
  - Superimposed, interpenetrated and mixed
  - Porous legality or legal porosity
  - Constant transitions and trespassings



# Legal pluralism





#### Colonialism & postcolonialism

- Colonialism
- Law
  - 'Perfect instrument of empire'

Williams

- Terra nullius
- Legal positivism
- Denial of Aboriginal law



#### Colonialism & postcolonialism

#### Postcolonialism

- Colonisation is a two way transaction, involving complex negotiation & exchange
- Identities of colonised and coloniser take on aspects of the other, creating hybrids
- Room for 'the creation and celebration of new identities and new ways of being, which are resolutely anti-essentialist and cross-cultural'
  Bhabha



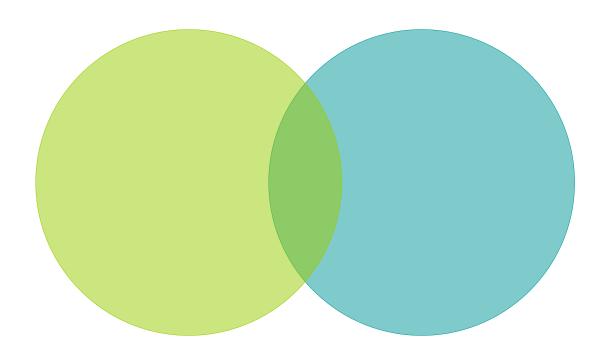
#### Third space

- The colonial structures that support the colonisers' activities are weakened, leaving room for a hybrid third space
- In this third space, between the spheres of authority of the coloniser and the colonised can be constructed 'a political object that is new, neither the one nor the other'

Bhabha



# Third space





#### Third space

The idea of a PBC existing in a third space between Aboriginal and Australian legal systems potentially:

- Enables better engagement with Australian law
- Gives the native title group more control over that engagement
- Helps the PBC to achieve the group's aspirations



#### Inside the Third Space

- A political object that is new, neither the one nor the other
- Selection and invention from tools available in Australian law
  - Elders' committees
  - Subgroup membership
- Intermingling and active engagement between laws
- Control by native title group



### Creating PBC in Third Space

- The corporate form is contingent:
  - has developed in response to social, political, economic and legal conditions
  - can change if something new arises
- If Aboriginal and Torres Strait Islander people are to benefit from the corporate form, it can and should be changed to meet their needs



- Active creation of something new
- Australian law and institutions must:
  - listen and actively engage
  - understand how Aboriginal law operates in PBCs
  - acknowledge that, sometimes, they are subject to Aboriginal law
  - vacate legal space
  - fund PBCs properly for them to be effective